



Japan's Official Development Assistance White Paper 2008

# Japan's International Cooperation

Ministry of Foreign Affairs

# Japan's Official Development Assistance White Paper 2008

---

## Japan's International Cooperation

Ministry of Foreign Affairs

Notes on the cover photo

A Japan Overseas Cooperation Volunteer (JOCV) and staff members creating pot seedlings on a model farm (Burkina Faso) (Source: JICA)

**Japan's ODA White Paper 2008** (2008 年 ODA 白書 英語版)

発行 2009 年 4 月 30 日 初版発行  
発行者 ラーリ・グリーンバーグ  
発行所 株式会社 アーバン・コネクションズ  
〒150-0002 東京都渋谷区渋谷 3-27-11 祐真ビル新館 12F  
Tel: 03-5467-4721 Fax: 03-5467-4722  
E-mail: books@urbanconnections.jp  
Home page: <http://www.urbanconnections.jp>

ISBN NO: 978-4-904486-05-4

© 外務省 2009  
本体 5,000 円 + 税

造本には十分注意しておりますが、万一、落丁・乱丁などの不良品がありましたら、お取り替えいたします。

本書の一部または全部を無断で複写複製(コピー)することは著作権および出版者の権利の侵害になりますので、あらかじめ小社あて許諾を求めてください。

**Published and distributed by:**

Urban Connections  
Yushin Bldg. Shinkan 12F, 27-11 Shibuya 3-chome  
Shibuya-ku, Tokyo 150-0002 Japan  
Tel: 81-3-5467-4721 Fax: 81-3-5467-4722  
E-mail: books@urbanconnections.jp  
Home page: <http://www.urbanconnections.jp>

The *Japan's ODA White Paper* has been translated and published by Urban Connections under the supervision of the Ministry of Foreign Affairs. Copyright 2009 by the Ministry of Foreign Affairs. All rights reserved.

Printed in Japan.

# Foreword

---

Over 2007 and the first half of 2008, the world faced a number of issues which have had major impacts on the lives of its people both in developed and developing countries, including climate change, African development, and rise in the prices of food and energy. The resolution of these global issues will lead to the peace and development of the international community, and also to the security and prosperity of Japan. With this philosophy, Japan hosted the Fourth Tokyo International Conference on African Development (TICAD IV) and the G8 Hokkaido Toyako Summit in order to address these issues proactively, and has set out its plan for the strategic use of Official Development Assistance (ODA).

Amongst these issues, climate change is having a negative effect on the lives of people across national borders; in particular in developing countries, it is becoming a problem inseparable from development in that it obstructs their efforts of economic development. Recognizing this, Japan announced the Cool Earth Promotion Programme in 2008, a plan to provide a total of US\$10 billion to developing countries that are striving to contribute to climate stabilization by reducing emissions of greenhouse gases and achieving economic growth in a compatible way. Agreement was also reached at the G8 Hokkaido Toyako Summit to aim to adopt a long-term goal of global emission reductions through negotiations in the United Nations.

African development continues to be a major issue for the international community. At TICAD IV in May 2008, Japan announced various initiatives to support Africa, including the doubling of its ODA to Africa, and demonstrated powerful leadership in the discussions on African development. Similarly, at the G8 Hokkaido Toyako Summit, Japan held the outreach session with leaders of African countries, and also shared the outcomes of TICAD IV with the G8 countries.

This White Paper on Japan's ODA covers Japan's engagement with climate change and African development, which were the major agendas in the two above-mentioned conferences.

Since September 2008, the world has faced a financial and economic crisis stemming from the US financial crisis. Needless to say, we must respond urgently to this crisis: such responses, however, should not be an excuse to put the resolution of the above-mentioned issues on the backburner. It is crucial that developed countries steadily implement their pledges on international cooperation. Developing countries' efforts to bolster their growth potential and expand their domestic demand will also contribute to the reinvigoration of the global economy. Japan is responding to the current crisis, in particular, by proactively supporting self-sustaining growth in the countries of Asia, through the strategic use of ODA. We are going to take up issues in the period from the second half of 2008, including the responses to the financial crisis, in the next White Papers.

Governments and aid organizations are not the only actors of international cooperation. A wide range of partnerships with various actors such as non-governmental organizations (NGOs) and the private-sector economy is necessary in order to further improve the effectiveness of Japan's ODA. This White Paper will present to you various examples of international cooperation, focusing on the activities of those involved in Japan's international cooperation on the ground in developing countries. We hope that such examples will help readers to understand the expanding sphere of Japan's development assistance.

We sincerely hope that this White Paper will help to enhance your interest in and understanding of Japan's international cooperation, and will stimulate further support for ODA.

February 2009



Hirofumi Nakasone  
Minister for Foreign Affairs

中曾根弘文

# Contents

---

## Part I Climate Change and Development

<b>Chapter 1 Japan's Commitment to Climate Change Issues</b> .....	<b>2</b>
Section 1. Discussions on Climate Change Issues in the International Community .....	2
1. Climate Change Issues as Pressing Challenges .....	2
2. 13th Conference of the Parties to the United Nations Framework Convention on Climate Change (COP13) .....	3
3. G8 Hokkaido Toyako Summit and Leaders' Meeting of Major Economies .....	3
(1) Long-term Goals .....	3
(2) Mid-term Goals .....	4
(3) Relations with Developing Countries .....	5
Section 2. Japan's Leadership .....	5
1. Announcement of the "Cool Earth Promotion Programme" .....	5
2. In Pursuit of "Japan as a Low-Carbon Society" – Presentation of the Country's Targets .....	5
<b>Chapter 2 Promotion of the Cool Earth Partnership</b> .....	<b>8</b>
Section 1. Measures against Climate Change by Developing Countries .....	8
1. Climate Change Adaptation and Mitigation Measures .....	8
(1) Adaptation – Response to Adverse Effects of Climate Change .....	8
(2) Mitigation – Reduction of Greenhouse Gas Emissions .....	9
2. Clean Development Mechanism (CDM) .....	10
Section 2. Cool Earth Partnership .....	10
1. Strengthening of Ties with Developing Countries .....	10
2. Cooperation with Individual Countries .....	11

## Part II New Approaches to African Development

<b>Chapter 1 Africa Drawing Global Interest</b> .....	<b>14</b>
Section 1. International Commitment to African Development .....	14
1. The African Issue is a World Issue .....	14
2. G8 Summit and African Development .....	15
3. Japan's Leadership at TICAD IV and the G8 Hokkaido Toyako Summit .....	15
(1) World Economic Forum (Davos Meeting) .....	15
(2) G8 Development Ministers' Meeting .....	16
(3) Fourth Tokyo International Conference on African Development (TICAD IV) .....	16
(4) G8 Hokkaido Toyako Summit .....	18
(5) Heightened Interest toward Achievement of MDGs .....	20
Section 2. Japan's Leadership and African Development .....	24
1. Basic Philosophy of TICAD .....	24
(1) TICAD Process .....	24
(2) Ownership and Partnership .....	24
(3) Asia-Africa Cooperation .....	24
2. Significance of Support for Africa .....	24
3. Future Measures .....	24
<b>Chapter 2 Support toward Africa's Ownership</b> .....	<b>28</b>
Section 1. Specific Commitments to Issues of African Development .....	28
1. Africa's Current Situations with Bright and Dark Sides .....	28
2. Japan's Achievement of its Pledges .....	28
3. Key Agenda of African Development .....	29

Section 2. Accelerating Growth .....	29
1. Developing Infrastructure .....	29
2. Promoting Trade and Investment .....	30
Section 3. Establishing “Human Security” .....	30
1. Support for Community Development .....	30
(1) Concepts of Support that Responds to the Community Needs .....	30
(2) Discussions at TICAD IV .....	30
(3) Development of the One Village One Product Movement .....	31
2. Health .....	32
(1) Three Health-related Development Goals .....	32
(2) Support of Comprehensive Medical Care .....	32
(3) Framework for Action on Global Health .....	32
3. Education .....	34
(1) Current Situations .....	34
(2) Japan’s Basic Ideas and Specific Support Measures .....	34
(3) TICAD IV and the G8 Hokkaido Toyako Summit .....	34
4. Consolidation of Peace .....	35
(1) Visible Signs of Peace .....	35
(2) Support to Enhance Africa’s Own Peacekeeping Capabilities .....	35
Section 4. Environmental and Climate Change Issues .....	36
1. Climate Change .....	36
2. Support of Water and Sanitation .....	36
(1) Current Situations in Africa .....	36
(2) Japan’s Basic Ideas and Specific Support Measures .....	37
(3) TICAD IV and the G8 Hokkaido Toyako Summit .....	37
Section 5. Rising Food Prices and Development of Agriculture and Rural Communities .....	37
1. Importance of Poverty Reduction, Agriculture, and Rural Development .....	37
2. Rising Food Prices and African Countries .....	37
3. Japan’s Approach to Rising Food Prices .....	37

### Part III Official Development Assistance in FY2007

<b>Chapter 1 Japan’s Official Development Assistance in Terms of Disbursement .....</b>	<b>44</b>
<b>Chapter 2 Details about Japan’s Official Development Assistance .....</b>	<b>52</b>
Section 1. Assistance Relating to the Basic Policies of the ODA Charter .....	52
1. The Official Development Assistance Charter .....	52
2. Japan’s Medium-Term ODA Policy and Country Assistance Plans .....	53
3. Priority Policy Issues for International Cooperation .....	53
Section 2. Measures for Each of the Priority Issues .....	54
1. Sustainable Growth .....	54
(1) Support for Socio-economic Infrastructure .....	54
(2) Policy Formulation and Institution Building .....	55
(3) Human Resource Development .....	56
(4) Information and Communication Technology (ICT) .....	59
(5) Facilitating Trade and Investment .....	61
(6) OOF and Cooperation with the Private Sector .....	62
(7) Response to Debt Issues .....	64
(8) Cultural Rehabilitation and Promotion .....	65
2. Support for Social Development .....	67
(1) Education .....	67

(2) Health and Welfare .....	69
(3) Water and Sanitation .....	71
(4) Agricultural and Rural Support/Fisheries .....	73
(5) Gender .....	75
3. Addressing Global Issues .....	77
(1) Environmental Issues .....	77
(2) Infectious Diseases .....	80
(3) Population .....	84
(4) Food .....	84
(5) Resources and Energy .....	85
(6) Disaster Reduction and Post-Disaster Reconstruction .....	86
(7) Terrorism and Piracy .....	91
(8) International Organized Crimes .....	92
4. Peacebuilding .....	93
(1) Iraq .....	96
(2) Afghanistan .....	98
(3) Sudan .....	99
(4) Anti-Personnel Landmines and Small Arms and Light Weapons (SALW) .....	100
Section 3. Assistance for Each Region .....	101
1. East Asia .....	101
2. South Asia .....	105
3. Central Asia and the Caucasus .....	108
4. Africa (Sub-Sahara) .....	110
5. Middle East .....	114
6. Latin America and the Caribbean .....	116
7. Oceania .....	119
8. Europe .....	122
Section 4. Operational Status of the Principle of Assistance Implementation .....	124
Section 5. Formulation and Implementation of ODA Policy .....	127
1. System for Formulation and Implementation of ODA Policy .....	127
(1) Coherent Formulation of Aid Policy .....	127
(2) Collaboration between Government and Implementing Organizations .....	128
(3) Enhancing Functions at the Field Level .....	130
(4) Enhancing Policy Consultation .....	132
(5) Cooperation with Aid-Related Entities within and outside of Japan .....	132
(a) Collaboration with Private Sector Enterprises .....	132
(b) Collaboration with NGOs .....	132
(c) Collaboration with Academia and Local Governments .....	136
(d) Collaboration with Local Governments and NGOs of Developing Countries .....	136
(e) Collaboration with International Organizations and Other Countries .....	136
2. Increasing Public Participation .....	140
(1) Broad Participation by Japanese Citizens from All Walks of Life .....	140
(2) Human Resources Development and Development Research .....	141
(a) Human Resources Development .....	141
(b) Development Research .....	141
(3) Information Disclosure and Transmission .....	142
(a) Public Relations and Information Disclosure .....	142
(b) Development Education .....	144
(c) Enhancing Dissemination of Information to the International Community .....	145

3. Matters Essential to Effective Implementation .....	145
(1) Enhancement of Evaluation .....	145
(2) Ensuring Appropriate Procedures .....	147
(3) Prevention of Fraud and Corruption .....	148
(4) Ensuring the Safety of Personnel Engaged in Development Assistance .....	148
(5) Safety Management in ODA Projects .....	149
<b>Chapter 3 International Trends of Assistance and Japan's Commitments .....</b>	<b>150</b>
Section 1. Consolidation of the Result-Oriented Tendency in Aid .....	150
Section 2. Collaboration among Donor Countries .....	150
1. International Trends and Japan .....	150
2. Collaboration with New Donor Countries .....	151
Section 3. Trends in the United Nations and Other Organizations and Japan's Commitments .....	152
1. Trends in the Development Assistance Committee of the Organisation for Economic Cooperation and Development (OECD-DAC) .....	152
2. Trends in the United Nations .....	152
(1) The United Nations General Assembly and Related Meetings .....	152
(2) The United Nations Economic and Social Council (ECOSOC) Development Cooperation Forum .....	152
3. Trends in the World Bank .....	152
<b>Part IV Statistics and Reference Materials</b>	
<b>Chapter 1 Japan's ODA Budget .....</b>	<b>156</b>
Section 1. FY 2008 ODA Budget (Original Budget) .....	156
Chart IV-1. ODA Budget .....	156
Chart IV-2. General Account Budget .....	156
Chart IV-3. Breakdown of the ODA Project Budget .....	157
Chart IV-4. ODA General Account Budget (for the Entire Government) .....	158
Chart IV-5. ODA Project Budget (for the Entire Government) .....	158
Chart IV-6. Financial Resources for the ODA Project Budget and Expenditure by Type of Assistance .....	159
Section 2. Project Budget for ODA-Related Ministries and Agencies (Original Budget) and Project Outline .....	160
Chart IV-7. ODA Budget Changes for Ministries and Agencies (General Account Budget) .....	160
Chart IV-8. ODA Budget Changes for Ministries and Agencies (Project Budget) .....	160
Chart IV-9. Project Budget (FY 2008 Project Budget) and Project Outlines by Ministry and Agency .....	161
<b>Chapter 2 Japan's ODA Disbursements .....</b>	<b>169</b>
Section 1. Flows to Developing Countries .....	169
Chart IV-10. Flows from Japan to Developing Countries .....	169
Chart IV-11. Bilateral ODA by Income Groups (Breakdown by DAC Classification) .....	170
Section 2. Japan's ODA Disbursements in 2007 .....	171
Chart IV-12. ODA by Type .....	171
Section 3. Disbursements by Region and Type .....	172
Chart IV-13. Bilateral ODA by Region and Type .....	172
Section 4. Disbursements by Country .....	173
Chart IV-14. Breakdown of Disbursements by Country and Type .....	177
Chart IV-15. Top 30 Recipients of Japan's Bilateral ODA by Type .....	177
Chart IV-16. List of Countries in which Japan is their Top Donor .....	181
Chart IV-17. Countries and Regions which have Received Japan's ODA (Disbursements up to 2007) .....	182
Section 5. Disbursements by Sector .....	183
Chart IV-18. Bilateral ODA by Sector .....	183

Section 6. Overseas Disaster Assistance .....	184
Chart IV-19. Disbursement for Overseas Disaster Assistance (implementation of the Law Concerning the Dispatch of Japan Disaster Relief Teams) .....	184
Chart IV-20. Disbursements for Dispatch of Japan Disaster Relief Team and Provision of Emergency Relief Goods sleeping pads (FY2007) .....	185
Section 7. Assistance toward Development Aid-Related Programs by NGOs, etc. ....	186
Chart IV-21. Grant Assistance for Japanese NGO Partnership Projects (FY2007 disbursements) .....	186
Chart IV-22. Performance of Grant Assistance for Japanese NGO Partnership Projects by Sector (FY2007 disbursements) .....	186
Chart IV-23. Aid Disbursements by NGOs of DAC Countries .....	187
Section 8. ODA Disbursements to Multilateral Institutions .....	188
Chart IV-24. Share of Aid through Multilateral Institutions among Gross ODA of Major Donor Countries .....	188
Chart IV-25. Trends in ODA Disbursements to Multilateral Institutions .....	188
Chart IV-26. Disbursements for Contributions, Subscriptions, etc. to Multilateral Institutions by Major Donor Countries (Top 5 Countries) .....	189
<b>Chapter 3 List of Bilateral Assistance Projects in FY2007 .....</b>	<b>192</b>
Section 1. Bilateral Grants .....	192
1. List of Grant Assistance Projects (general grant assistance projects) .....	192
Section 2. Bilateral Loans .....	196
1. List of Loan Aid Projects .....	196
<b>Chapter 4 Reference Material on Japan's ODA .....</b>	<b>198</b>
Section 1. History of Japan's Assistance to Developing Countries (1945 to October 2008) .....	198
Section 2. Japan's Policy on Official Development Assistance .....	207
1. The ODA Charter (approved by Cabinet decision in August 2003) .....	207
2. Japan's Medium-Term Policy on Official Development Assistance .....	213
3. List of Current Sector-Specific Initiatives .....	226
4. List of Heavily Indebted Poor Countries (HIPC) .....	228
<b>Reference Other Countries' ODA Disbursement .....</b>	<b>229</b>
Section 1. DAC Countries' ODA Disbursements .....	229
Chart IV-27. DAC Countries' ODA Disbursements .....	229
Chart IV-28. DAC Countries' ODA by Type .....	230
Chart IV-29. ODA as Percent of GNI in DAC Countries .....	231
Chart IV-30. Per Capita ODA in DAC Countries .....	232
Chart IV-31. Grant Share of ODA in DAC Countries .....	233
Chart IV-32. Grant Aid in Absolute Amounts by DAC Countries .....	234
Chart IV-33. Grant Element of Total ODA by DAC Countries .....	235
Chart IV-34. Tying Status of Bilateral ODA of DAC Countries .....	236
Chart IV-35. Comparison of ODA by Major DAC Countries .....	237
Chart IV-36. Share of Disbursements by Major DAC Countries by Region .....	238
Chart IV-37. Aid by Major Sector in 2006 .....	239
Section 2. Flow of Funds to Developing Countries .....	240
Chart IV-38. The Flow of Financial Resources from DAC Countries to Developing Countries .....	240
Section 3. ODA from Non-DAC Donors .....	241
Chart IV-39. ODA from Non-DAC Donors .....	241
Section 4. DAC List of Aid Recipients for 2007 .....	242
Chart IV-40. DAC List of Aid Recipients for 2007.....	242

# Charts

---

## Part I

Chart I-1.	Global Carbon Dioxide Emissions from Fossil Fuel Combustion .....	3
Chart I-2.	Results for the Environment and Climate Change .....	4
Chart I-3.	Japan's Climate Change Policies .....	6
Chart I-4.	Overview of Cool Earth Partnership (Image) .....	9

## Part II

Chart II-1.	Yokohama Declaration (Outline) (May 30, 2008) .....	17
Chart II-2.	G8 Hokkaido Toyako Summit Chair's Summary (Development and Africa - Main Points) .....	19
Chart II-3.	G8 Leaders Statement on Global Food Security (Summary) .....	21
Chart II-4.	Progress Chart of the Millennium Development Goals (MDGs) (from UN MDGs 2008 Progress Chart and other sources) .....	22
Chart II-5.	Increasing Number of Riots Due to Rising Food Prices (as of 24 June 2008) .....	39
Chart II-6.	Japan's Food Aid to Developing Countries and Support for Increasing Agricultural Production .....	41

## Part III

Chart III-1.	ODA by Type .....	45
Chart III-2.	Japan's Bilateral Official Development Assistance by Type .....	46
Chart III-3.	Trends in Japan's ODA Budget and Other Major Expenditures .....	47
Chart III-4.	Trends in Bilateral ODA by Region (Net Disbursement) .....	47
Chart III-5.	Trends in the ODA of Major DAC Countries (Net Disbursement) .....	48
Chart III-6.	Trends in the ODA of Major DAC Countries (Gross Disbursement) .....	48
Chart III-7.	Per Capita ODA in DAC Countries .....	49
Chart III-8.	Ratio of ODA to GNI in DAC Countries .....	49
Chart III-9.	Trends in Japan's ODA and as percent of GNI .....	50
Chart III-10.	Amount of Assistance to Least Developed Countries in Japan's Bilateral Assistance .....	50
Chart III-11.	Ratio of Grants to LDC in Japan's Bilateral Assistance .....	51
Chart III-12.	Conceptual Diagram of Peacebuilding .....	94
Chart III-13.	Japan's Assistance in the East Asia Region .....	102
Chart III-14.	Japan's Assistance in the South Asia Region .....	106
Chart III-15.	Japan's Assistance in the Central Asia and the Caucasus Region .....	109
Chart III-16.	Current State of Africa .....	111
Chart III-17.	Economic Growth Rate of Africa .....	111
Chart III-18.	Japan's Assistance in the African Region .....	112
Chart III-19.	Japan's Assistance in the Middle East Region .....	115
Chart III-20.	Japan's Assistance in the Latin America and the Caribbean Region (continued overleaf) .....	117
Chart III-21.	Japan's Assistance in the Latin America and the Caribbean Region .....	118
Chart III-22.	Japan's Assistance in European Region .....	120
Chart III-23.	List of Country Assistance Programs and Countries with Country-based ODA Task Forces .....	131
Chart III-24.	Structure of Japan Platform .....	135

## Boxes

---

Box 1.	The Fourth Tokyo International Conference on African Development (TICAD IV) and Related Activities in Yokohama City .....	26
Box 2.	Scientific and Technical Cooperation for Addressing Global Issues .....	78
Box 3.	Fight against AIDS, Tuberculosis and Malaria .....	83
Box 4.	Inauguration of New JICA: A New Era of International Cooperation.....	129
Box 5.	Working to Raise “Visibility of Japanese Aid” through ODA Loans .....	133
Box 6.	Aiming at the Expansion of Citizen Participation — JICA Partnership Project .....	138

## Columns

---

Column 1	Strengthening Agriculture through the Three-Track Approach —The Wisdom of Japan to Protect Agriculture with Agroforestry in the Amazon— .....	7
Column 2	Working Together to Prevent AIDS! —Malawi’s Countermeasures to Infection: Partnership Makes a Difference— .....	33
Column 3	“Japan and Africa: Always with Smiles” —TICAD IV - Goodwill Ambassador Mayu Tsuruta— .....	40
Column 4	Keeping in Touch —Nursing Care for the Elderly in Gabon— .....	58
Column 5	Developing Human Resources for Mass Media in Mongolia —A Senior Volunteer Giving Training in Broadcast Techniques— .....	60
Column 6	Turning Thailand into Asia’s Detroit —A JICA Expert Playing a Crucial Role in Public-Private Cooperation— .....	63
Column 7	For Child-Centered Teaching —Education Reform in Bolivia— .....	66
Column 8	Wells that Draw Happiness —Construction of 100 Wells in Myanmar— .....	72
Column 9	Independence through “Awareness” —Supporting Women in India— .....	76
Column 10	Activities of the Japan Disaster Relief Medical Team in Myanmar .....	88
Column 11	Peacebuilding through Improving People’s Lives —Japan’s Assistance for Human Resource Development for Peacebuilding— .....	95
Column 12	A Boy’s Inspired Dream —A New Start from an Orphanage with the Help of Japan— .....	107